IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF PENNSYLVANIA

RICHARD KATZ

Plaintiff

:

v. : CIVIL ACTION

NATIONAL BOARD OF MEDICAL : NO. 3:15-cv-01187

EXAMINERS

:

and :

: JURY TRIAL DEMANDED

FEDERATION OF STATE MEDICAL BOARDS : Defendants :

Pro se Plaintiff Richard Katz Response Controverting National Board of Medical Examiners (NBME) and Federation of State Medical Boards (FSMB)

Undisputed Material Fact (UMF) and Plaintiffs' Undisputed Material Fact (UMF) and Suporting Evidence.

Moving Party's "Undisputed Material Fact" (UMF) & Supporting Evidence

Opposing Party's Response Controverting Moving Party's UMF.

1. The National Board of Medical Examiners ("NBME"), together with the Federation of State Medical Boards ("FSMB"), develops administers the United States Medical Licensing Examination ("USMLE"), multi-step standardized examination (Step 1, Step 2 Clinical Knowledge (CK), Step 2 Clinical Skills (CS) and (Exhibit 1) Step 3) used to evaluate applicants' minimum competence for purposes of medical licensure in the United States and its territories Exhibit 22, Affidavit of Gerard F. Dillon, Ph.D.

ANSWER: Objection. Disputed. The National Board of Medical Examiners (NBME) and the Federation of State Medical Boards (FSMB) **OWN** and **SPONSOR** the United States Medical Licensing Examination® ("USMLE").

2. The USMLE is designed to assess a physician's ANSWER: Objection. ability to apply knowledge, concepts, and Medical errors are the third cause of death in the principles. patient-centered skills, that constitute the basis of 250,000 deaths every year, indicating that patient safe and effective patient care. Id.

Disputed. Hearsay. and to demonstrate fundamental U.S., after heart disease and cancer, causing safety efforts fall far short. The defendants safe and effective patient care argument based on very recent research has no merit. (Exhibit 2)

USMLE is prepared by committees broadly representing the medical including broader representation from medical profession. The committees are comprised of schools and student organizations. Many past recognized experts in their fields, including both members of this group report that "their academic and non-academic practitioners, as well collective concerns have not been seriously as members of state medical licensing boards, addressed by NBME." (Exhibit 3) which rely upon successful completion of the three USMLE Steps as an important element in the process for licensing physicians. Id.

3. The examination material for all three steps of ANSWER: Objection. Disputed. Hearsay. The examination NBME convenes a "reference group" once a year important to the practice of medicine.

4. Step 1 of USMLE is a computer-based multiple **ANSWER: Objection. Disputed,** only admit that choice examination that assesses understanding Step 2 CK is a computer-based multiple choice and application of basic science concepts examination. Research by William C. McGaghie, Ph.D., and others have concluded that the USMLE Step 1, Step 2 CK, and Step 2 CS are NOT reliable measures of Clinical skills Gerard F. Dillon challenges acquisition. McGaghie in a letter to the editor and he falls by the wayside, (EXHIBIT 4)

examination that assesses the application of Conclusory, Lacks foundation. medical knowledge, skills, and understanding of clinical science essential for the provision of (EXHIBIT 4). patient care under supervision, and includes emphasis on health promotion and disease prevention. Id.

5. Step 2 CK is a computer-based multiple choice **ANSWER: Objection. Disputed,** Relevance;

6. Step 2 CS is a clinical skills examination that **ANSWER: Objection. Disputed.** Organizations utilizes trained actors as standardized patients and like the AMA have "expressed concerns about assesses whether examinees can information from patients, perform physical use for purpose of medical licensure." "AMA's examinations, accurately document his or her concerns are 2-fold: (1) the USMLE Step II CS findings, and communicate those findings to may not allow remediation before residency for patients. Id.

gather implementation of the USMLE Step II CS and its medical students who fail the test, (2) the USMLE Step II CS should not be used for medical licensure because it does accomplish its stated goal—adequately protecting the public from harm. The NBME has failed to provide evidence that their exam will improve clinical skills or patient safety beyond the level of current medical school-

based assessments." (EXHIBIT 3)

7. Plaintiff, who graduated from medical school in ANSWER: Undisputed 2004, first sat for USMLE Step 1 in March 2002. Exhibit 17, USMLE Scoring Record, p. NBME-Katz 0213; Exhibit 23, R. Katzdepo. p. 215.

8. Between 2002 and June 2005, plaintiff took USMLE Step 1 five times, and failed each time. Exhibit 17, Exhibit 26.

ANSWER: Undisputed that plaintiff failed the USMLE five times from 2002-2005 under regular exam conditions without accommodations for his disabilities.

9. In July 2005, plaintiff applied for test ANSWER: Objection. Disputed. Plaintiff accommodations on Step 2 CK and Step 2 CS. He objects to UMF #9 to the extent that it is not did not request accommodations on Step 1. relevant. Subject to and without waiving such Exhibit 1, NBME/Katz 0166-0169; Exhibit 2, objections, plaintiff refers the Court to **Exhibit 5** NBME/Katz 0208-0212; Exhibit 23, R. Katz where on June 27, 2005 Plaintiff discussed his depo. p. 145-146.

difficulties with USMLE Step 1 and Step 2 with NBME Disability Services at length, specifically processing speed issues and problems completing the exam within the time allotted under regular exam conditions. NBME did nothing to accommodate plaintiff after his disclosures. Exhibit 5 incorporates the defendants response to plaintiff's **Supplemental** Interrogatories Number One, item #3A, here the defendants acknowledge plaintiff's June 27, 2005 letter, stating that they: "took this letter into account in the evaluation of exam accommodations."

10. In his request for accommodations, plaintiff ANSWER: Objection. Disputed. described the nature of his disability as Attention objects to characterization of "nature of his

Plaintiff

Deficit Hyperactivity Disorder Anxiety and Depression. Exhibit 1, NBME/Katz objections, 0167; Exhibit 2, NBME/Katz 0210.

("ADHD"), disabilities." Subject to and without waiving such plaintiff was diagnosed with: Attention **Deficit Hyperactivity** Disorder (ADHD) by Dr. Ann E. Hedberg a psychiatrist in Salem Virginia on February 11, 2005, Fred Holtz, Ph.D a psychologist in New York in November 2005, Dr. David Kreditor an M.D./Ph.D in New York in November 2005, and Dr. Florence Sisenwein a psychologist for St. John's University Center for Psychological Studies & Clinical Studies in NYC in June 2005. In addition to the diagnosis of ADHD plaintiff was also diagnosed with (1) Dysthymia by Dr. David Kreditor in November 2005. (2) Adjustment Disorder with Mixed Anxiety and Depressed Mood and Panic Disorder without Agoraphobia by Dr. Fred Holtz in January 2006. (3) Depression and **Anxiety** by Dr. Teta a psychologist for St. John's University Center for Psychological Studies & Clinical Studies in New York in March 2003. (4) Anxiety Disorder in 1994 (5) Late 1970's to early 1980's Seizure Disorder with speech impairment. (EXHIBIT 6)

11. The supporting documentation that plaintiff ANSWER: Undisputed. provided to the NBME in connection with his 2005-2006 Request for Test Accommodations is contained in Exhibits 3 and 6. Correspondence from the NBME and memorandum of telephone contacts between the NBME and plaintiff during that time are contained in Exhibits 4, 5 and 7. Exhibit 23, R. Katz depo. p. 165-167.

12. Plaintiff attended the High School for Art and **ANSWER**: Design in New York City, followed by Parson's graduated from The H.S. of Art & Design in School of Design, where he received a Bachelor NYC in 1988, he graduated Parson's School of of Fine Arts degree. Exhibit 3, personal statement Design in NYC in 1992 where he received a submitted to NBME, p. NBME/Katz 0205-0207.

Objection. Disputed. Plaintiff Bachelor of Fine Arts (BFA) degree.

13. Plaintiff stopped taking math and science ANSWER: Objection. Disputed. Relevance, courses after his sophomore year of high school, unrelated to any material fact in this case. Subject and the only science course he took in college was to and without waiving such objections, plaintiff Wildlife of North America. Exhibit 23, R. Katz successfully completed his premedical depo. p. 25, 41.

prerequisites as a post baccalaureate completing Pre-calculus, Inorganic Chemistry 1 and 2, Organic Chemistry 1 and 2, Physics 1 and 2 and Biology 1 and 2 as well as successful completion of other scientific courses.. When Plaintiff's disabilities were accommodated for he went on to make the Deans List for his premedical accomplishments as a post baccalaureate at **SUNY College at Old Westbury. (EXHIBIT 7)**

14. Plaintiff submitted no documentation to the ANSWER: Objection. Disputed. UMF #14 is NBME in connection with his 2005 request for vague, ambiguous, confusing and conclusory, it accommodations showing that he ever received contains sub-parts, a compound, conjunctive, or accommodations for any disability at any time disjunctive, it seeks the legal reasoning and through his graduation from college. Exhibits 3, 6. theories of defendants contentions.

and decided that he wanted to be a doctor. After he without waiving such objections, plaintiff worked completed his BFA, he started taking science and in the emergency department on the weekends other background courses to prepare to apply for supporting himself as a college student. It wasn't medical school, and for the first time he received for two years later that he decided to become a academic accommodations while studying at the doctor upon completion of his BFA. State University of New York, College at Old Historically plaintiff had problems planning,

15. During college, plaintiff worked at a hospital ANSWER: Objection. Disputed. Subject to and

Westbury. **Exhibit** 3. personal NBME/Katz 0206.

statement, organizing, executing, difficulty reading, memorizing and retaining information. Cognitive and emotional decrements became more pronounced with the stress of heavier academic coursework necessitating accommodations based on a physicians evaluation and recommendation (EXHIBIT 8).

16. On the Request for Test Accommodation ANSWER: Objection. Disputed forms that plaintiff submitted to the NBME, he mischaracterizes witnesses testimony. checked "yes" regarding accommodations in Subject to and without waiving such objections, college, but he acknowledged at his deposition plaintiff received private tutoring provided by the that he was referring to post-baccalaureate New School for Social Research where he took coursework at the College at Old Westbury. his academic courses while at Parson's School of Exhibits 1, 2; Exhibit 23, R. Katz depo. p. 143.

The tutoring was necessary for his Design. English Literature coursework during his first semester of college. Plaintiff's difficulties were with reading comprehension, organizing his thoughts, and trouble extracting concepts for term "This form was not regarded at the papers. time all encompassing be of accommodations received (formal/informal Accommodations)." (ERRATA - EXHIBIT 43).

17. describe the standards for

Plaintiff submitted a memorandum from ANSWER: Objection. Sub-parts, compound, William Lupardo at the College at Old Westbury, conjunctive, or disjunctive statement. Subject to dated June 24, 2005, indicating that plaintiff and without waiving such objections William received accommodations from Fall 1994 through Lupardo, M.S. submitted two letters to the Spring 1997 based upon "documentation" of an defendants, one letter in 2005 justifying plaintiff's anxiety disorder and Attention Deficit Disorder, initial disability application to NBME for exam but the memorandum from Old Westbury did not accommodations and another letter in March of include or describe such documentation, nor did it 2014 upon plaintiff's APPEAL of defendants granting failure to accommodate him for USMLE Step 1.

accommodations, or what the accommodations (EXHIBIT 8) were. Exhibit 3, p. NBME/Katz 0204.

18. In his personal statement submitted to the ANSWER: Objection. NBME, plaintiff said that Old Westbury granted mischaracterizes testimony. Plaintiff objects to the accommodations because his family physician defendants characterization that plaintiff's family "felt" that his problem "was secondary to test physician "felt" that his problem "was secondary and anxiety possibly an disorder ..." Exhibit 3, p. NBME/Katz 0206.

Disputed. UMF #18 attention-deficit to test anxiety and possibly an attention deficit disorder..." As stated by Mr. William Lupardo's first letter dated 6/24/2005 to defendants, plaintiff submitted documentation justifying the need for accommodations. (Exhibits 8)

19. accommodations on the Medical Admission Test ("MCAT"). Exhibit 23, R. Katz without waiving such objections. Plaintiff applied depo. p. 119-120; Exhibits 1 and 2.

Plaintiff did not request or receive ANSWER: Objection. Relevance, unrelated to College any material fact in this case. Subject to and to NCFMEA approved Medical Schools abroad as academic accomplishments and faculty evaluations were weighted more than MCAT Scores.

to the NBME did not reveal any psychological Conclusory, lacks foundation. The purpose of testing until 2003 and there is no diagnosis of psychological testing in 2003 was to determine if ADD or ADHD that resulted from that testing. Plaintiff had a learning disability based on Exhibit 3, p. NBME/Katz 0183-0189.

20. Other documentation that plaintiff submitted ANSWER: Objection. Disputed. Relevance, plaintiff's psychologist's recommendation. examiner did not test for ADHD at this time. (EXHIBIT 9)

of Medicine in Dominica, West Indies, but he got first semester of medical school in 1999 at Ross sick and depressed, failed the semester, and University he suffered a major depressive withdrew after one semester in 2000. He re- episode, his functioning began to deteriorate, and

21. Plaintiff first attended Ross University School ANSWER: Undisputed that during plaintiff's

depo. at 125-131, 155.21. P

started medical school at St. Matthew's he was treated with Prozac by the University University School of Medicine in Belize later psychiatrist. Upon returning home to NYC he year. He later transferred to St. consulted a psychiatrist by the name of Ubaldo Christopher's, which is based in Senegal, Leli, M.D.. Dr. Leli diagnosed plaintiff with because it offered clinical rotations in the adjustment disorder with depressed mood. Northeast region of the U.S. He graduated from Plaintiff transferred to St. Matthew's University St. Christopher's in 2004. Exhibit 23, R. Katz (SMU) School of Medicine the following semester because he learned it was a smaller more didactic program and students were afforded more overlap with their professors. (EXHIBIT 10)

22. Plaintiff's applications to St. Matthew's ANSWER: Objection. St. Matthew's was aware School of Medicine and St. Christopher's School of Medicine, and the resumes he submitted aware of the reason for the failure (as plaintiff's with those applications, do not mention his failed semester at Ross University School of diagnosis of adjustment disorder with Medicine. Exhibit 24, Records of St. Matthew's (partial) at p. St. Matt. 002, 0035-37; Exhibit 25, Records of St. Christopher's (partial), p. St Christopher's 001-002.

of the failed semester at Ross, they were not mental health is his personal business) - a depressed mood diagnosed by Dr. Leli on Dec. **29, 1999 (EXHIBIT 10).** There was no reason to inform St. Christopher's of the previous failure as Katz had successfully completed his basic-science curriculum at St. Matthew's and was a student in good standing. He transferred to St. Christopher's because they offered clinical rotations in the northeast, St. Matthew's did not. Katz resided in the Northeast (NYC).

23. Plaintiff's 2005 request for accommodations ANSWER: Brian M. Matayoshi, Ph. D. Is to the NBME contained no record of any professor of the Department of Bio-Medical disability accommodations in medical school. Science PCOM-Georgia is Associate Director for Exhibits 1, 2.

Graduate Program in Biomedical Science/Professor of Neuroscience, Physiology, and Pharmacology. Dr. Matayoshi was Katz's professor at St. Mathew's School of Medicine.

He was involved with student services at St. Matthews. Dr. Matayoshi's bio is provided (Exhibit 42). He has over 25 years of diverse teaching, academic and student support experience. He is a trained educational consultant. Dr. Matayoshi met with Katz regularly, he provided study skills instruction, and arranged additional testing time to take his basic science exams. Katz states in Errata correction deposition page 143 line 10 "this form (Request for Test Accommodation) was not regarded at the time to be all encompassing of all accommodations (formal and informal) ever received (ERRATA EXHIBIT 43)."

24. In July 2005, following plaintiff's initial ANSWER: submission of a request for accommodations on objects to defendants characterization that plaintiff Step 2 CK and Step 2 CS of the USMLE, the was "missing information" The defendants NBME's Office of Disability Services performed requested in 2005-2006 academic records from a preliminary audit of the request and supporting Kindergarten to sixth grade. documentation and advised plaintiff of missing records in question were NOT located by the information. **Exhibit** Plaintiff 5. additional information over a period of months. years had elapsed. As stated in plaintiff's second Exhibit 6; Exhibit 21, Affidavit of Catherine amended complaint: regarding the DOJ settlement Farmer, Psy.D.

Objection. Disputed. Plaintiff However, the supplied NYC Board of Education because 25 or more agreement with NBME DJ# 20216 – 181: "In the past, demands for unnecessary or redundant documentation, burdensome and expensive repeated professional evaluations, or irrelevant evaluative testing unrelated to the ability to demonstrate one's knowledge or skills on an examination prevented individuals with appropriately documented disabilities from

their chosen professions." said pursuing Thomas E. Perez, assistant attorney general for DOJ's Civil Rights Division. (EXHIBIT 12)

documentation he had available in connection defendants characterizing Catherine Farmer's role with his 2005-2006 request for accommodations as an "external consultant." Based on Catherine and stated that his file was complete, the NBME Farmer's Resume she was employed by NBME in submitted his request for accommodations and various capacities from 1993 to 2016 and was far supporting documentation to an consultant, Catherine Farmer, Psy.D., who is now "external consultant" is a misnomer. The correct the NBME's Director of Disability Services. term Exhibit 21, Affidavit of Catherine Farmer, Psy.D.

25. When plaintiff had submitted all of the ANSWER: Objection. Disputed. Objection to external from an objective "external consultant." The term "internally affiliated should be consultant." (EXHIBIT 13)

26. Dr. Farmer reviewed the request and Objection. Disputed. According to Farmer's accompanying documentation and concluded Resume she graduated as a Psy.D in 2004 the that plaintiff's documentation did not support a same year plaintiff graduated medical school. finding that plaintiff suffered from a significant FARMER NEVER ACHIEVED OR impairment of a major life activity because of ACQUIRED A PENNSYLVANIA LICENSE ADHD, depression or anxiety.

TO PRACTICE AS A Psy.D. IN 2006, EVEN CURRENT DAY SHE HOLDS NO LICENSE. SHE DOES HOLD AN EXPIRED (2008) NURSING (LPN) LICENSE. LPN'S WORK **UNDER THE DIRECTION OF** REGISTERED NURSES (RN'S). Farmer did not have adequate experience to constitute the designation of "expert." Moreover, EXPERTS are typically LICENSED in their respective field. (EXHIBIT 13 & 14)

27. Dr. Farmer prepared a review dated February ANSWER: Admit that Farmer prepared a review 2, 2006, addressed to J. Abram Doane, M.S., the dated February 2, 2006 addressed to J. Abram Manager of the NBME's Disability Services office Doane, M.S. The Manager of the NBME's at the time. The review provided the detailed Disability Services Office in 2006. **Deny** that the reasons for her conclusions and recommendation to deny plaintiff's request for experience to accommodations. Exhibit 8, February 2, 2006, plaintiff's report; Exhibit 21, Affidavit of Catherine Farmer, Psy.D.

her UNLICENSED Farmer had the qualifications or make any determination file go to against the or recommendations plaintiff's **LICENSED** of caregivers that included two clinical psychologists and two psychiatrists after ONLY FOUR **HOURS OF REVIEW.**¹ (EXHIBIT 15)

- **28.** Some of Dr. Farmer's findings based upon the **ANSWER: Objection. DISPUTED.** documentation plaintiff supplied included:
- a) Plaintiff's documentation did not demonstrate b). Farmer never met or examined plaintiff any clinical impairment in childhood, and did not personally. Farmer's denial of include any historical evidence of substantial difficulties that would rise to the level of a recommendation of Katz's LICENSED disability;
- b) The diagnosis of ADHD appeared to be based interfered with accessibility regulations under largely on self-report and symptom endorsement Title III of the ADA. on ADHD rating scales, but the diagnosis was not supported evidence of longstanding 2005 were as follows: with impairment that could be reliably or specifically tied to ADHD;

- a). Plaintiff had a seizure disorder during childhood and speech impairment.
- accommodations in 2006 went against the caregivers that included two clinical psychologists and two psychiatrist. NBME/FSMB
- c). Psychological Testing recommendations in
 - The patient (Katz) would benefit from **Psychotherapy** addressed that ADHD, as well as his symptoms of

¹ According to www.expertcommunications.com/documents/hte-Prep for Depo.pdf the average length of time for expert review is between 5 and 10 hours, this benchmark applies to expert preparation for deposition and trial. The time required to review a disability applicants' file for accommodations on the USMLE by NBME is never made available to the applicant nor is the identity or credentials of the reviewer. Plaintiff became aware that it took Farmer 4 hours to review his file because it is recorded on a document (EXHIBIT 15) obtained from defendants during the discovery phase of this lawsuit.

- c) Testing showed that performance on a range of cognitive and academic achievement tasks was well within average range and did not suggest impairment in reading or learning;
- d) Documentation regarding depression and anxiety was inconsistent at best, and no treating professional had assigned any DSM-IV diagnosis d). Dysthymia by Dr. David Kreditor in of a mood or anxiety disorder before plaintiff November of 2005. Adjustment Disorder with applied for accommodations on the USMLE.

Exhibit 21, Affidavit of Catherine Farmer, Psy.D.

- anxiety and depression.
- The examinee (Katz) would benefit from extended testing time on exams.
- The examinee (Katz) could seek out a tutor to help him to improve his study skills.
- Mixed Anxiety and Depressed Mood and Panic Disorder without Agoraphobia by Dr. Fred Holtz in January of 2006. Depression and **Anxiety** by Dr. Teta a psychologist for St. John's University Center for Psychological Studies & Clinical Studies in New York in March of 2003. (EXHIBIT 6)

29. On March 13, 2006, Mr. Doane of the NBME **ANSWER: Objection. DISPUTED.** Mr. Doane sent a letter to plaintiff denying his request for in his March 13, 2006 letter made a *false* accommodations and explaining the decision in *representation* stating that Katz's "documentation detail. Exhibit 9.

was given to "expert(s)" in the fields of Learning Disability and Mental Disorders to assist NBME Disability reviewing Services in documentation" There were NO EXPERTS! FARMER in 2006 and TO DATE Holds NO Psy.D. License in Pennsylvania or any other U.S. state for that matter. (EXHIBIT 13, 14, 16)

An expert who—either due to lack of experience, education, or simply because the sources are inadequate—manipulates either the data or the process to reach a desired outcome should not be relied on because his extrapolations are mere ipse dixit.² As the Donahue Court held in V. Barnhart, "[e]vidence is if vital 'substantial' not

testimony cloth." ³	has	been	conjured	out	of	whole
Cioui.						

30. Plaintiff neither supplemented his application ANSWER: Objection. DISPUTED. Catherine Farmer, Psy.D.

The for accommodations nor submitted any other defendants required excessive documentation in formal request for accommodations to the 2005-2006 that was not financially feasible. Katz NBME's Office of Disability Services after his submitted sufficient documentation to justify 2005-2006 request. Exhibit 21, Affidavit of his disability under the guidelines of the ADA. This was the same complaint in the Romberg case that prompted NBME to enter into settlement with DOJ - DJ# 20216-181, 'the requirement of excessive documentation to substantiate disability claims.' (EXHIBIT 17)

31. After the NBME denied his request for ANSWER: Undisputed in 2006, accommodations March plaintiff continued taking USMLE step exams as shown on Exhibit 17.

32. The **USMLE** Composite establishes policy for the USMLE Program and is hearsay. composed of representatives of the Federation of State Medical Boards (FSMB), the National Board of Medical Examiners (NBME), the Educational Commission for Foreign Medical Graduates (ECFMG), and the American public. Exhibit 22, Affidavit of Gerard F.

Dillon, Ph.D.

Committee ANSWER: Objection. Disputed, relevance,

33. Before January 1, 2011, the Composite ANSWER: Objection. Disputed, relevance,

³ Donahue v. Barnhart, 279 F.3d 441, 446 (7th Cir. 2002) (citing Peabody Coal Co. v. McCandless, 255 F.3d 465 (7th Cir. 2001); Elliott v. CFTC, 202 F.3d 926 (7th Cir. 2000)).

Committee imposed no limit on the number of hearsay. Admit that prior to January 1, 2011 there times an examinee could take any Step of the was no limit to the number of attempts an USMLE. Rather, the USMLE left it to each state examinee could take any Step of the USMLE. medical board to decide whether or not to impose The USMLE Org. Bulletin currently does not attempt limits on the USMLE, and the majority address exceptions to the six-attempt limit policy state medical boards imposed such limits. Id.

based upon the ADA or related laws.

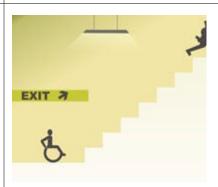
(EXHIBIT 18)

34. In August 2011, the USMLE Composite ANSWER: Objection. Disputed, relevance, Committee adopted a policy limiting examinees to hearsay. six attempts to pass any Step or Step Component of the USMLE. Exhibit 11; Exhibit 22, Affidavit of Gerard F. Dillon, Ph.D.

on January 1, 2012, for examinees who had not characterization: previously taken any Step of the USMLE. For plaintiff...." examinees like plaintiff, who had taken one or concession in their policy development for more Steps of the USMLE already, the six-attempt individuals limit became effective as of January 1, 2013. disabilities under the ADA. (EXHIBIT 18) Exhibit 11.

35. The six-attempt limit policy became effective ANSWER: Objection. Dispute the defendants' "For examinees like The defendants made with documented mental **36.** The six-attempt limit applies to all examinees, without regard to disability status. If an examinee applies for and receives accommodations in connection with his or her first registration for USMLE Step 1, for example, then he or she would be entitled to accommodations on up to six attempts at Step 1. If an examinee does not apply for or is found not to be entitled to accommodations, then each attempt is made without accommodations. Exhibit 22, Affidavit of Gerard F. Dillon, Ph.D.

ANSWER: Objection. Disputed. UMF #35 is vague, ambiguous, confusing and conclusory, it contains sub-parts, a compound, conjunctive, or disjunctive, it seeks the legal reasoning and theories of defendants contentions. Subject to and without waiving such objections, what the defendants' claim in UMF #35 reveals flawed logic essentially no different than the illustration depicted below.



"SIX ATTEMPT LIMIT RULE"

YOU HAVE 'SIX ATTEMPTS' TO ASCEND THE LONG FLIGHT OF STAIRS WITHOUT ASSISTANCE IN YOUR WHEELCHAIR! Good luck competing with the non-disabled individual who already made it to the top of the stairs! The facts of this case are no different. The defendants' logic is ideological as they hide behind ideas that they believe to be true!

37. Plaintiff had already failed USMLE Step 1 six ANSWER: Objection. Disputed, relevance, times when the USMLE Composite Committee hearsay. adopted the six-attempt limit, but because of the extra year provided to examinees who had already taken one or more Steps of the USMLE, plaintiff had until December 31, 2012, to register again for Step 1. Exhibits 11, 17

38. Plaintiff registered and took Step 1 three ANSWER: additional times after the USMLE adopted the six-admission #8 below: Exhibit 25, Exhibit 23, R. Katz depo. p. 216-217.

Objection. Disputed, Please see

attempt limit, and he failed each time. Exhibit 17; 8. Admit or Deny that when Plaintiff registered for the USMLE Step I exam on November 18th, 2011, March 26th 2012, and December 7th 2012 that he was not yet aware that he suffered from Bipolar Disorder.

> **Defendants' Answer: "**After reasonable inquiry based on the information it has or can readily obtain, defendants are unable to either admit or deny Request for Admission 8 because it pertains to plaintiff's subjective knowledge. Defendants admit that from the limited medical records to which they have had access, it appears that plaintiff was first diagnosed with bi-polar disorder in March 2013." (EXHIBIT 19)

39. Plaintiff received a diagnosis of bipolar disorder for the first time in March 2013. Exhibit 13, p NBME/Katz 0079.

ANSWER: Objection. Disputed, Please see UMF 37 above.

40. Plaintiff had registered for Step 1 on ANSWER: Objection. Disputed, Please see December 7, 2012, before he received the new UMF 37 above. diagnosis, with an examination eligibility period from June 1, 2013 to November 30, 2013. Exhibit 17.

41. After he received the new diagnosis but before **ANSWER: Objection. Disputed, UMF #40** is he took Step 1 again, when he had all of the vague, ambiguous, confusing it contains sub-parts, information that he now claims should be a compound, conjunctive, or disjunctive, it seeks considered, plaintiff could have submitted a new the legal reasoning and theories of defendants Request for Test Accommodations in conjunction contentions. Subject to and without waiving such

with his then pending USMLE Step 1 registration. objections Plaintiff did not submit a Request for Test experimental field trial that addresses UMF # Accommodations at that time, and has not 40 in greater detail in order to establish a submitted a formal request for accommodations in "material fact." Plaintiff directs the Court to connection with a registration since 2005-2006. (Exhibit 20 Affidavit of Richard Katz & Field Exhibit 21, Affidavit of Catherine Farmer, Psy.D.

Plaintiff conducted has an Study).

42. Plaintiff took Step 1 on November 12, 2013, and failed. Ex. 13, p. NBME/Katz 0079. Exhibit 26.

ANSWER: Undisputed that plaintiff failed the USMLE Step I on November 12, 2013 by six points under regular exam conditions without accommodations for his disabilities.

43. On December 18, 2013, plaintiff contacted the **ANSWER: Objection. Disputed.** UMF #40 is NBME's Office of Disability Services by vague, ambiguous, confusing and conclusory, it telephone and said that in 2005 he had requested contains sub-parts, a compound, conjunctive, or and been denied accommodations based on a disjunctive, it seeks the legal reasoning and diagnosis of ADHD, but the diagnosis of ADHD theories of defendants contentions. was incorrect and he had recently been diagnosed with bipolar disorder. Plaintiff said that he had exceeded the test limit on Step 1, and asked what the NBME could do retrospectively about the incorrect diagnosis. Exhibit 12, p. NBME/Katz 0127.

44. In the December 18, 2013, telephone ANSWER: Objection. Disputed. Please see conversation, the NBME Disability Services EXHIBIT 21. representative explained to plaintiff that the Disability Services office could process a request for accommodations based on a current diagnosis only if plaintiff were currently registered for a Step of the USMLE, and that the Disability Services office had nothing to do with attempt limits. The Disability Services representative

suggested that plaintiff speak with his registration entity, the Education Commission for Foreign Medical Graduates ("ECFMG"). Id.

ECFMG, with a copy to the NBME, to "appeal" that plaintiff suffers from Bipolar Disorder and the six-attempt limit. Plaintiff included selected not ADHD, and ascribes to a debate in the medical information with his letter, and he medical literature that a person is unlikely to have followed up by sending additional material to the both ADHD and comorbid Bipolar Disorder. NBME including a letter dated April 14, 2014, Plaintiff's current psychiatrist Dr. Arif Hussain from Samuel Garloff, D.O., referring to plaintiff's believes otherwise. According to the medical March 2013 hospitalization and diagnosis with literature Attention-deficit/hyperactivity disorder bipolar disorder. Dr. Garloff stated that "the (ADHD) in adults can resemble, and often coprevious diagnosis of ADHD was incorrect." occurs with, bipolar disorder (BD) - (EXHIBIT Exhibit 13, p. NBME/Katz 0079-0084.

45. On April 1, 2014, plaintiff wrote to the **ANSWER: Undisputed** that Dr. Garloff stated 50). This debate is beyond the parameters of this lawsuit. Attention and cognitive problems exist as a sequelae of Plaintiff's history of Rolandic Epilepsy (EXHIBIT 6 pg. 33 & EXHIBIT 49). Plaintiff applied for accommodations for anxiety and depression as well as ADHD on the USMLE in 2005-2006, all cause cognitive and attentional impairment (EXHIBIT 58). Plaintiff was refused accommodations by NBME in March of 2006 (EXHIBIT 16).

46. On April 8, 2014, the NBME Disability | **ANSWER: Objection. Disputed,** UMF #45 is Services office acknowledged to plaintiff that it vague, ambiguous, and confusing. had received plaintiff's April 1, 2014, letter and contacted NBME on April 20, 2014 by email to related materials, on which it had been copied, appeal the April 17, 2014 denial of his FIRST and informed plaintiff that it would hold his APPEAL and to address a Catch-22 situation paperwork in a pending status until he submitted a formal written request for test accommodations. Exhibit 12, p. NBME/Katz

Plaintiff presented by defendants. They requested a 'formal request' for exam accommodations on April 8, 2014. It was explained to defendants

0128.

that a formal request would not be possible to submit as long as he was locked out from registering for USMLE Step I because of the 'Six Attempt limit Rule." The notion Katz was addressing was you cannot submit a formal request for an exam that you obviously can't register for. Plaintiff regarded this as a form of psychological manipulation and bureaucratic entanglement. The defendants never responded to Plaintiff's SECOND APPEAL. (EXHIBIT 21)

wrote to plaintiff and acknowledged that it had an APPEAL with support documents dated April received his April 1, 2014, letter to the ECFMG | 1st 2014 to ECFMG and NBME Disability and related materials, and told plaintiff it could Services. These materials were forwarded to the not grant his request for an additional attempt on USMLE Secretariat who responded to plaintiff on Step 1 beyond the six-attempt limit and explained April 17, 2014 by email and regular mail denying to plaintiff that the only exception to the six- his request never acknowledging or asking for attempt policy is "to allow examinees who have additional information regarding the recent six or more attempts at a Step or component to diagnosis of Bipolar Disorder. (EXHIBIT 22) have an additional attempt ifso requested by a state medical board that is fully informed of the individual's prior examination history." Exhibit 13, p. NBME/Katz 0088.

47. On April 17, 2014, the USMLE Secretariat ANSWER: Objection. Disputed. Plaintiff sent

NBME Disability Services office and explained Response to UMF # 45. that he could not submit a formal request for accommodations on Step 1 because of the sixattempt limit. Exhibit 14.

48. On April 20, 2014, plaintiff wrote to the **ANSWER: UNDISPUTED.** Please see

49. Plaintiff requested that the Pennsylvania ANSWER: Objection. Disputed.

With the Medical Board intercede on his behalf to request help of Representative David Parker's Office of NBME/Katz 0277.

an exception to the six-attempt limit, but on May District 115 plaintiff inquired about the 19, 2015, the Pennsylvania Medical Board denied **provision on March of 2015**, the matter was his request. Exhibit 15, 16; Exhibit 20, at p. placed on the May 2015 Agenda of the Pennsylvania State Board of Medicine. The conclusion is stated in the Counsel for the State of PA Board of Medicine's letter dated June 4, 2015: "The Board determined that the request to waive the six-attempt limit is **PREMATURE**" They stated: "If you are successful in your appeal, the Board anticipates that the NBME will grant reasonable accommodations and authorize your client (Katz) to re-test." They go on to say: "If for some reason the NBME will provide accommodations but will not allow re-testing without authorization from the Board to waive the six-attempt limit, please correspond with us again and the matter will be presented to the Board for action." (EXHIBIT 23 Pg. 44/44)

50. Plaintiff initiated this lawsuit on June 17, 2015.

ANSWER: UNDISPUTED

PLAINTIFF'S UNDISPUTED MATERIAL FACT (UMF)

PLAINTIFFS' SUPPORTING EVIDENCE

1. Plaintiff is a 2004 medical school graduate with documented disabilities, in 2005 he applied for exam accommodations on the United States Medical Licensing Exams (USMLE), disabilities prevented him from keeping up with

EXHIBIT 5

e time constraints of the USMLE under regula
cam conditions.

- 2. The defendants denied Katz's application in 2006 despite submission of reports from his LICENSED psychiatrist and psychologists who evaluated his disabilities under the guidelines of the Americans with Disabilities Act (ADA) on numerous occasions. Below are the determined diagnoses in 2006:
- **EXHIBIT 6**

- ADHD,
- Depression, Dysthymia
- Anxiety,
- Adjustment Disorder with Mixed Anxiety and Depressed Mood
- Panic Disorder without Agoraphobia
- 3. Catherine Farmer. a so-called "External Consultant" and "EXPERT" for NBME in 2006 (now acting NBME Compliance Officer) was the main evaluator of Katz's file. Farmer only became a Psy.D in 2004 and to date has NEVER ACHIEVED OR AQUIRED A Psy.D. LICENSE in the state of Pennsylvania or any other U.S. state for that matter.

EXHIBIT 14 & EXHIBIT 24

4. Based on Farmer's Resume she was employed by NBME in various capacities from 1993 to 2016 and due to her internal affiliation was NOT an objective "external consultant." She was NOT an "Expert" as she only graduated as a Psy.D in 2004. One year later she was evaluating Katz's documentation for accommodations for the USMLE. *There is no such thing as an EXPERT*

EXHIBIT 13 & EXHIBIT 24

5. The UNLICENSED Farmer spent a total of EXHIBIT 15 & EXHIBIT 24 just four hours reviewing Katz's psychological reports, evaluations, and assessments from two LICENSED psychiatrists and two LICENSED clinical psychologists, and other evaluators that personally examined him on numerous occasions. Farmer recommended Katz's application be denied for accommodations despite ever meeting or evaluating him personally or ever speaking directly to his caregivers.

6. On February 2, 2006, Farmer stated in her letter **EXHIBIT 24** to Mr. J. Abram Doane, M.S. (the Compliance Officer of NBME at the time) "As you know, I have not met or examined Mr. Katz. My recommendation is based upon my review of the request and supporting documentation submitted by and on behalf of Mr. Katz."

7. J. Abram Doane (no longer employed by EXHIBIT 16 NBME) stated in his NBME denial letter to Katz dated March 13. 2006: "We consulted 'EXPERTS' in the fieldS of Learning Disability and Mental DisorderS to assist us in reviewing the documentation." In actuality, there were no "EXPERT(S)" just one UNLICENSED neophyte Psy.D. of one year by the name of Catherine Farmer.

8. Prior to the ADAAA the NBME and other **EXHIBIT 31**

similar testing entities had a penchant for denying (noting in the Congressional Record: 2 Cong Rec accommodations for students in higher education 8296 (Sept 17, 2008). on the basis that they were not diagnosed at an age or that they performed well earlier academically. In passing the ADAAA, Congress targeted these testing entities.

9. Based on Doane's LinkedIn Profile, he states he **EXHIBIT 35** was Manager of Disability/ADA Compliance for NBME from July 2003 through July 2006. Doane states in his profile that he: "Reviewed documentation and reports in support of student requests for services, and was; Decision-maker for accommodations for NBME testing programs and state medical licensing boards." But Doane only has a masters degree, he has no advanced mental health degree, to date holds no PROFESSIONAL LICENSES and was not justified to make any such determinations on disability applicants for requests accommodations or against the to go applicants' LICENSED professional caregivers.

10. After his role of Manager of Disability/ADA EXHIBIT 16 & EXHIBIT 35 Compliance and 'decision-maker' for NBME Doane became a Consultant for NBME Office of General Counsel on July 2006 until leaving the NBME organization in July 2008. Doane in his March 13, 2006 letter made a false representation stating that Katz's documentation was given to "EXPERTS" in the fieldS of Learning Disability and Mental DisorderS to assist NBME Disability Services in reviewing the documentation"

11. Doane misled Katz expecting he would **EXHIBIT 36** believe his story as true and move on without the much needed accommodation that he required for success. Doane knew that Katz would never get Farmer's review to see denying accommodation as this review was never made available to Katz despite his request.

12. Katz sent a notarized request to NBME EXHIBIT 33 Disability Services on January 27, 2014 requesting his documentation from 2005-2006. On February 4th, 2014 Catherine Farmer replied by mail stating: "The NBME does not copy or return the comments of an examinees' disability file or send copies to examinees or third parties."

13. Pursuant to the ADAAA and its regulatory **EXHIBIT 34** guidance, the defendants are mandated to give (28 C.F.R. pg 36, App A, at 795). deference to Katz's LICENSED evaluating psychiatrists and psychologists and recommendations to provide accommodations. The guidelines to the regulations by the ADAAA, provide that testing entities should accept without further inquiry, "documentation provided by a qualified professional who has made an individualized assessment of an applicant, that modifications, supports the need for accommodations or aid requested.".

14. The ADAAA and its regulatory guidance **EXHIBIT 34** further explains that "reports from experts who have personal familiarity with candidates should

take precedence over those from, for example reviewers from testing agencies (Farmer) who have never personally met the candidate (Katz) or conducted the requisite assessments for diagnosis and treatment."

15. In January of 2012, implemented an attempt limit to the number of times examinees can take to pass any of the USMLE Step Exams, this is currently limited to six attempts. The previous policy permitted examinees to take the USMLE Exams as many times as they needed until passing. In creating this so called 'Six Attempt Limit Rule' the defendants made NO concession in their policy development for people with documented mental disabilities under the ADA.

the defendants **EXHIBIT 18 & EXHIBIT 39**

16. In November of 2013 Katz exceeded his **EXHIBIT 22** attempt limit on USMLE Step 1, failing by six points under regular exam conditions as the defendants never granted him accommodations he sorely needed for success. The defendants then barred him from registering for the USMLE Step 1 Exam.

17. Katz sent an APPEAL to defendants on April EXHIBIT 22 & EXHIBIT 31 1, 2014 explaining recent changes to his diagnosis, new information confirming that the defendants made a wrongful denial of testing accommodations in 2005-2006. Katz informed defendants that their 'Six Attempt Limit Rule' is an administrative barrier to people with

documented mental disabilities.

18. The defendants replied to this APPEAL with a **EXHIBIT 22 & EXHIBIT 30** denial on April 17, 2014 never acknowledging Katz's caregiver reports, or the recent changes to his diagnosis and treatment. The defendants even refused to acknowledge that Katz submitted an APPEAL referring to it as "your letter and supporting documents."

19. Despite Plaintiff's multiple failures (a direct EXHIBIT 22 EXHIBIT 30 EXHIBIT 31 result of defendants negligence) he has remaining attempts for USMLE Step 2 Clinical Skills (CS), USMLE Step 2 Clinical Knowledge (CK) and USMLE Step 3 under regular exam conditions. However he is barred from registering for USMLE Step 1 because of the "Six Attempt Limit Rule". The defendants have hindered Katz's licensure as a practicing physician in the United States of America with a faulty administrative barrier policy to individuals with mental disabilities.

20. Because of the defendants negligence Katz EXHIBIT 59 subjected to repeated studying, subsequent failures, having to take the USMLE Exams under regular exam conditions, much like a swimmer attempting to swim against a riptide, this took its toll on his mental and overall health. With the implementation of the 'make or break' nature of the 'Six Attempt Limit Rule' policy Katz had a mental breakdown in March of 2013 and had to be hospitalized for one week in the

Behavioral Health Unit at Pocono Medical Center in Stroudsburg, PA.

21. Katz currently suffers from numerous stress EXHIBIT 27, EXHIBIT 28, EXHIBIT 38 related conditions, including but not limited to, bipolar disorder, anxiety disorder, panic disorder, specific phobia associated with test-taking, two functional gastrointestinal disorders associated with stress, gastroesophageal reflux disease (GERD) and irritable bowel syndrome (IBS), chronic frequent exacerbation of asthma, migraine headaches, elevated blood sugar approaching a prediabetic state, sleep disturbance, and a chronic skin condition all stress related conditions exacerbated by defendants.

22. The Disability Rights Section of the **EXHIBIT 17 & EXHIBIT 29** Department of Justice (Justice) has been conducting an investigation into the defendants demands for unnecessary or redundant documentation. burdensome and expensive repeated professional evaluations, irrelevant evaluative testing unrelated to the ability to demonstrate one's knowledge or skills on an examination like the USMLE. This investigation predates Katz's complaint of discrimination to senator Pat Toomey's Office and Toomey's submission of his complaint to Justice. Justice is currently investigating Katz's complaint as an "aggregate" to a larger investigation.

23. Frederick Romberg a Yale Medical Student **EXHIBIT 17** with dyslexia (now an Anesthesiology Resident at

the University of Utah) waited a year for Justice to settle with NBME for his disability DJ# 20216-181. On February 23, 2011, NBME entered into a two year settlement agreement with Justice resolving a complaint by Romberg who was twice refused the accommodations he requested because of his disability (dyslexia).

24. The defendants agreed to provide reasonable EXHIIT 17, EXHIBIT 25, EXHIBIT 26, accommodations on the USMLE to people with disabilities granting the complainant accommodations needed - double standard testing time, a separate testing area to take the test. By March 2013 the agreement with Justice was over. Katz sent his APPEAL to the defendants on April 1, 2014. Katz's claims are not much different from the complainant's, but Katz suffered far worse repercussions as a result of defendants negligence, he suffered economically, physically and mentally.

EXHIBIT 27 & EXHIBIT 28

RESPECTFULLY SUBMITTED,

Richard Katz 3364 Parker Lane East Stroudsburg, PA 18301 Pro se